

MANITOBA HYDRO
2015/16 & 2016/17 GENERAL RATE APPLICATION

INTEGRATED FINANCIAL FORECAST & ECONOMIC OUTLOOK

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3.0 OVERVIEW

Tab 3 provides an overview of Manitoba Hydro's Integrated Financial Forecast, Economic Outlook, and Debt Management Strategy. Section 3.1 discusses the 2014 Economic Outlook, Sections 3.2 and 3.3 discuss Manitoba Hydro's 2014 Integrated Financial Forecast (IFF14) and Electric operations forecast (MH14), Section 3.4 discusses Manitoba Hydro's 20 year Financial Outlook and Financial Targets, Section 3.5 discusses Manitoba Hydro's Debt Management Strategy, and Section 3.6 discusses Credit Rating Agency Reports.

The key conclusions with respect to Tab 3 are:

1. The required investments in new and existing infrastructure that are necessary to continue to provide a high level of service to customers are expected to double the asset base and carrying costs of Electric operations in the next 10 years.
2. While a portion of the required investments will be funded by cash flow from operations, the majority will be funded through unprecedented levels of debt financing.
3. Rate stability for customers is dependent on Manitoba Hydro maintaining its financial strength.
4. The required investment in assets will place pressure on Manitoba Hydro's financial strength by deteriorating the financial results and key financial ratios.
5. While Manitoba Hydro is prepared to accept deterioration of its financial ratios in order to mitigate rate increases for customers, the proposed 3.95% rate increases are the minimum that are required to maintain rate stability and

1 manage the deterioration in the Corporation's financial strength during the
2 period of extensive investments.

3
4 6. The proposed 3.95% rate increases will maintain Manitoba Hydro's 2015/16
5 and 2016/17 net income and financial ratios at acceptable levels and will
6 compensate for lower net extraprovincial revenues that are currently being
7 experienced.

8
9 7. The proposed 3.95% rate increases are required notwithstanding more
10 favourable near-term financial results, given Manitoba Hydro's near-term
11 exposure to changes in water flow conditions and the mid-term outlook for
12 less favourable financial results.

13
14 8. Inflationary rate increases are not sufficient to maintain rate stability for
15 customers, and will subject customers to increased rate volatility in the future.

16
17 9. The key financial risks associated with rate increases lower than 3.95% are:
18 i. Increased risk to customers of rate instability and rate shock;
19 ii. Increased borrowing requirements and associated financing costs which
20 must be recovered from customers in the future;
21 iii. Potential negative implications to the Provincial credit rating and
22 Manitoba Hydro's borrowing costs.

23
24 **3.1 ECONOMIC OUTLOOK 2014**

25
26 The Economic Outlook is prepared at the start of the annual forecasting cycle at
27 Manitoba Hydro. The forecasts reported in the Economic Outlook are based on a
28 consensus view of several independent sources including Canada's primary financial
29 institutions in addition to several other independent sources, all of which are well known
30 and respected. The most recent forecasts from each of the sources at the end of March
31 2014 were used in the spring Economic Outlook. The Economic Outlook provides a
32 forecast of economic and financial variables that are used in business analyses throughout
33 the Corporation and are inputs in other forecasts. Variables such as real gross domestic
34 product and residential customer projections are inputs to the Load Forecast; and,
35 interest, escalation and exchange rates are used in a number of component forecasts that
36 are inputs to the IFF. The 2014 Economic Outlook is provided in Appendix 3.1.

1 With the weakened outlook for global growth, future forecasts for both interest rates and
2 the Canadian dollar were updated in the fall of 2014, with source forecasts available as of
3 the end of September 2014. Also provided in Appendix 3.1 is an update to Appendix A of
4 the 2014 Economic Outlook to reflect the latest consensus of source forecasts as of
5 September 2014.

6
7 As a result of the fall update, the values of certain variables that were used in the IFF
8 have been updated from those in the 2014 Economic Outlook. The economic variables
9 that were revised in the fall update and incorporated into IFF14 are as follows:

10
11 **Figure 3.1 Updated Economic Variables**

	Short-term Interest Rate*	Long-term Interest Rate*	USD/CAD
2014/15	1.95	4.50	1.10**
2015/16	2.30	5.10	1.12
2016/17	3.40	5.50	1.12

12 *Short-term and long-term interest rates include the provincial guarantee fee

13 ** USD/CAD exchange rate marked with an asterisk was reviewed, but not changed from the spring
14 2014 Economic Outlook for 2014/15.

15
16 Appendix 3.2 provides additional information with respect to the determination of
17 Manitoba Hydro's interest rate forecast.

18 19 **3.2 INTEGRATED FINANCIAL FORECAST**

20
21 The Integrated Financial Forecast ("IFF") is Manitoba Hydro's primary planning
22 document for projecting the future financial direction of the Corporation. IFF14 sets forth
23 the projected financial results and financial position of Manitoba Hydro for the 20-year
24 period to 2033/34. Its purpose is to provide an indication of the Corporation's long-term
25 financial direction. The IFF serves as the primary forecast to determine the need for rate
26 increases and the detailed forecasts in years two and three of the IFF form the basis of the
27 revenue requirement portion of the Corporation's electric rate application.

28
29 The IFF is based on various component forecasts from across the Corporation including
30 the:

- 31 – Economic Outlook
- 32 – Energy Price Outlook

- 1 – Electricity Export Price Forecast
- 2 – Power Smart Plan
- 3 – Electric Load Forecast
- 4 – Domestic Revenue Forecast
- 5 – Power Resource Plan
- 6 – Generation Cost & Interchange Revenue Forecast
- 7 – Capital Expenditure Forecast
- 8 – Operating, Maintenance & Administrative Expense Forecast

9
10 IFF14 can be found in Appendix 3.3 and was approved by the Manitoba Hydro-Electric
11 Board (“MHEB”) on December 3, 2014. IFF14 includes segment forecasts for electric
12 operations (MH14), natural gas operations (CGM14), and corporate subsidiaries (CS14).
13

14 **3.3 ELECTRIC OPERATIONS FORECAST (MH14)**

15
16 The MH14 forecast contains the projected financial results for electric operations and can
17 be found in Appendix 3.4. Manitoba Hydro’s financial targets have been set for
18 consolidated operations. As requested in past proceedings, Manitoba Hydro has also
19 provided financial ratio calculations for electric operations in Appendix 3.4. Given the
20 dominate size of electric operations in relation to consolidated operations, these
21 calculations usually differ only slightly from consolidated ratio calculations.
22

23 In this Application, 2015/16 and 2016/17 are the two years for which rate increases are
24 sought. Manitoba Hydro is also seeking final approval of the 2.75% rate increase granted
25 effective May 1, 2014 in Order 49/14. The forecast period for MH14 extends for 20
26 years, in order to provide an indication of the longer-term financial outlook for electric
27 operations. For the purposes of the requested rate increases, the focus of this Application
28 is centered on the three year period under review in this proceeding (2014/15 to 2016/17)
29 and the first 10 years of MH14 (2014/15 to 2023/24). This follows the Manitoba Hydro
30 approach of determining near-term rate proposals in the context of the 10 year financial
31 outlook and the financial challenges in this period that result from the extensive
32 investment requirements.
33

34 The rate increases proposed for 2015/16 and 2016/17 have been approved by the MHEB
35 for submission to the PUB. The indicative rate increases subsequent to 2016/17 may be
36 changed in future forecasts and are presented for illustrative purposes only. Each year’s

1 revision to the Integrated Financial Forecast is based on the current year's assumptions
2 including energy supply and demand, projected interest and escalation rates, projected
3 prices for exported energy, operating and capital forecasts and other factors. Actual rate
4 applications made in future years will depend upon the circumstances and outlook at that
5 time and will be subject to the review and approval of the MHEB.

6 **3.3.1 10 Year Electric Operations Financial Outlook**

7 Figure 3.2 below summarizes the changes in net income between MH14 and MH13
8 (2013 forecast for electric operations). In comparison to MH13, Electric operations net
9 income including the proposed and indicative rate increases is projected to be
10 approximately \$0.5 billion lower over the 10-year period to 2023/24.
11

Figure 3.2 - Comparison of Electrical Operations MH14 to MH13
Increase/(Decrease)
(millions of \$)

	2015-2017			2015-2024		
	MH14	MH13	Variance	MH14	MH13	Variance
General Consumers at projected rates	4 430	4 550	(119)	17 755	18 460	(705)
Extraprovincial	1 293	1 134	159	6 449	5 892	557
Other	43	40	3	149	158	(9)
Total Revenues	5 766	5 724	43	24 353	24 495	(142)
Operating and Administrative	1 579	1 584	(5)	5 751	5 821	(71)
Finance Expense	1 553	1 579	(26)	8 975	8 564	411
Depreciation and Amortization	1 228	1 325	(97)	5 486	5 451	36
Water Rentals and Assessments	359	345	14	1 213	1 186	28
Fuel and Power Purchased	456	504	(49)	2 091	2 209	(118)
Capital and Other Taxes	327	331	(4)	1 355	1 350	5
Corporate Allocation	25	27	(1)	83	88	(5)
Other Expenses	7	0	7	25	0	25
	5 534	5 695	(161)	24 980	24 668	311
Non-controlling Interest	45	57	(12)	68	88	(21)
Net Income	277	86	191	(559)	(85)	(474)

12 The decrease in General Consumers Revenue in the first ten years of MH14 is primarily
13 due to increased energy and capacity savings as a result of more aggressive Residential
14 and Commercial incentive based DSM programs, alternative approaches to the market,
15 and additional new energy efficiency programs.
16
17

1 The increase in Extraprovincial Revenue in the first ten years of MH14 is primarily due
2 to a projected weakening of the Canadian dollar compared to MH13, as well as increased
3 DSM energy and capacity savings, which increase export sales. These increases in
4 Extraprovincial Revenue are partially offset by lower projected export prices compared to
5 MH13.

6
7 The decrease in OM&A in the first ten years of MH14 is mainly due to the
8 reclassification of Great Northern Transmission Line costs to fuel and power purchases,
9 as well as the nine month deferral of Bipole III Reliability Project.

10
11 The increase in Finance Expense in the first ten years of MH14 is primarily due to an
12 increase in interest expense associated the revised capital spending for the Bipole III
13 Reliability Project and the Keeyask Generating Station when these projects are placed
14 into service and the interest is no longer capitalized. This increase is partially offset by
15 lower projected interest rates compared to MH13.

16
17 The increase in Depreciation and Amortization Expense in the first ten years of MH14 is
18 primarily due to the revised capital spending noted above, and is almost fully offset by
19 the reduction in depreciation rates as a result of the 2014 Depreciation Study and changes
20 to depreciation methodologies.

21
22 The decrease in Fuel and Power Purchased in the first ten years of MH14 is primarily a
23 result of the following: a reduction in import purchases and thermal generation
24 requirements due to increased DSM energy and capacity savings, lower import and fuel
25 prices, and lower transmission charges. Decreases in Fuel & Power Purchased are
26 partially offset by a projected weakening of the Canadian dollar compared to MH13.

27
28 Tab 5 of the Application provides detailed explanations of the actual and forecast
29 revenues and expense related to Electric operations for 2012/13 to 2016/17.

30 **3.3.2 10 Year Comparison of Expenses Versus Revenues—Electric Operations**

31
32 The following Figure 3.3 compares Manitoba Hydro's electric operations projected non-
33 flow related expenses (OM&A, finance expense, depreciation expense, and taxes and
34 other expenses), which are more fixed in nature, to the Corporation's projected domestic
35 and net export revenues (extraprovincial revenues less fuel & power purchases and water

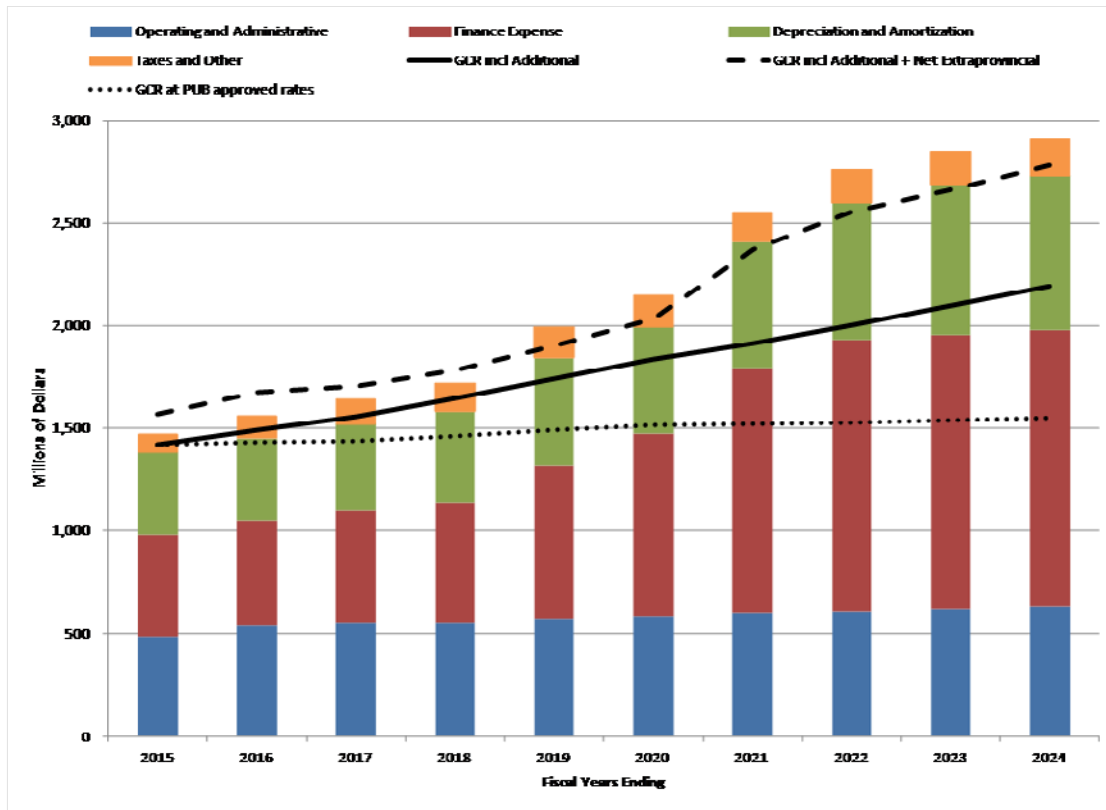
1 rentals & assessments). Manitoba Hydro's costs rise sharply to approximately \$3.0
2 billion over the 10 year period to 2023/24, essentially doubling from their current level of
3 \$1.5 billion. This increase in costs is primarily driven by Manitoba Hydro's required
4 capital investments.

5
6 General Consumers Revenue is insufficient to fully cover the \$1.5 billion total cost
7 increase. Over the 10 year period, General Consumers Revenue, including the proposed
8 and projected indicative annual rate increases, rises by only about half the cost increase
9 (\$0.7 billion and \$1.5 billion respectively). Even with net extraprovincial revenues,
10 Manitoba Hydro is projecting losses on electric operations in 2018/19 to 2023/24 totaling
11 approximately \$0.9 billion, which reduces projected retained earnings from
12 approximately \$2.7 billion in 2014/15 to \$2.0 billion by 2023/24.

13
14 Manitoba Hydro is relaxing its adherence to financial targets over this period in order to
15 alleviate rate increases in excess of 3.95% to the extent possible. Due to the deterioration
16 in Manitoba Hydro's financial ratios (discussed in Section 3.4), any further increases to
17 costs or reductions to revenues increases the risk of significantly higher rate increases to
18 customers.

19
20

1 **Figure 3.3 Electric Expenses Compared to Revenues**



2
3 In the next 10 years there is significant financial risk and potential for rate volatility as
4 Manitoba Hydro’s financial position deteriorates due to the large capital investment
5 requirements. In the longer term, the indicative 3.95% rate increases and the additional
6 export revenues from Keeyask are forecast to accumulate to a sufficient level to cover the
7 increased costs and Manitoba Hydro is projected to begin to rebuild its financial reserves.
8

9 **3.3.3 Sensitivity Analysis**

10 Manitoba Hydro’s earnings and financial reserves are highly sensitive to fluctuations in
11 water flows, interest rates, export prices, and domestic rates changes. The Sensitivity
12 Analysis discussion on pages 22-25 in Appendix 3.3 and provided in Appendix 3.6 show
13 the following impacts to retained earnings associated with changes to these assumptions
14 (assuming there are no compensating changes to the projected rate increases reflected in
15 MH14):

- 16 • A 5 year drought would result in a significant detrimental impact to Manitoba
17 Hydro’s financial stability causing a decrease in retained earnings of \$1.7 billion
18 by 2020/21 (the end of the 5 year drought period).

- 1 • A change in interest rates by +/- 1% would cause retained earnings to change by
2 approximately +/- \$1 billion by 2023/24.
- 3 • A low or high export price change would cause retained earnings to change by
4 approximately +/- \$700 million by 2023/24.

5
6 Although MH14 shows a strengthening of earnings in the first four years of the forecast
7 to 2017/18, Manitoba Hydro's projected financial results and ratios (discussed in detail in
8 Section 3.4) show a projected decline over this period and continuing through to the in-
9 service of the Keeyask Generating Station. It is imperative for Manitoba Hydro to be
10 granted the proposed rate increases, as well as regular and reasonable rate increases over
11 the long term to maintain Manitoba Hydro's financial integrity and self-sufficiency,
12 ensure rate stability for its customers, to maintain its infrastructure and to accommodate
13 capital development to provide adequate supply, transmission and distribution into the
14 future.

15
16 By receiving regular and reasonable rate increases, as forecast in MH14, Manitoba Hydro
17 will continue to effectively manage the growing electricity requirements of the Province,
18 strive to maintain system reliability and the financial strength of the Corporation on
19 behalf of its customer base.

20 21 **3.4 20 YEAR FINANCIAL OUTLOOK & FINANCIAL TARGETS**

22
23 Over the 20-year period to 2033/34, electric operations net income in MH14 is projected
24 to be approximately \$1.8 billion lower than MH13. General Consumers Revenue is \$3.3
25 billion lower compared to MH13 mainly due to increased demand side management
26 savings, a lower approved rate increase for 2014/15 and lower projected indicative rate
27 increases from 2031/32 to 2033/34. Over the 20 year forecast period, net extraprovincial
28 revenues are projected to be \$2.0 billion lower compared to MH13 mainly due to the
29 suspension of Conawapa, as well as lower projected export prices, partially offset by
30 increased energy available for export as a result of increased demand side management
31 (DSM) energy and capacity savings.

32
33 The reduction in General Consumers Revenue and extraprovincial revenues is partially
34 offset by reductions in finance expense (\$2.6 billion), capital and other taxes (\$0.4
35 billion), and depreciation expense (\$0.2 billion) compared to MH13 that result from
36 lower projected interest and depreciation rates and projected capital expenditures that are

1 \$7.5 billion lower over the 20 year period to 2033/34 mainly due to the suspension of
2 Conawapa. OM&A expenses are reduced by \$0.4 billion mainly due to the
3 reclassification of Great Northern Transmission line costs.
4

5 **3.4.1 Consolidated Financial Targets**

6 Manitoba Hydro has three primary financial targets for consolidated operations which are
7 used to assess the financial strength of the Corporation.
8

- 9 1. Debt/Equity: Maintain a minimum debt/equity ratio of 75:25.
- 10 2. Interest Coverage: Maintain a minimum annual gross interest coverage ratio of
11 greater than 1.20.
- 12 3. Capital Coverage: Maintain a capital coverage ratio of greater than 1.20
13 (excepting new major generation and transmission).
14

15 The Corporation has commenced construction on the Bipole III Reliability and Keeyask
16 generating station projects. It is recognized that it may not be possible to maintain
17 financial targets during this period of major investment in the generation and
18 transmission system and that financial ratios will deteriorate during this investment
19 period, even with the proposed and indicative rate increases of 3.95%.
20

21 Manitoba Hydro recognizes that the rate increases that would be necessary to maintain its
22 financial ratios at or above targets in the near to medium term, would be financially
23 challenging for its customers. Further, this would be inconsistent with Manitoba Hydro's
24 approach of smoothing rate increases over time in order to promote rate stability.
25 Consequently in MH14, financial results and ratios are projected to be significantly
26 below target for an extended period of time. Notwithstanding Manitoba Hydro's desire to
27 smooth rate increases to customers over time, the Corporation recognizes that the 3.95%
28 rate increases are the minimum that are required to maintain rate stability and financial
29 integrity.
30

31 The PUB expressed concern with respect to the adequacy of Manitoba Hydro's financial
32 reserves when it found in Order 43/13, page 23:

33 *"Manitoba Hydro currently has achieved its debt-to-equity target of 75:25. However,*
34 *the Board is concerned about the contemplated deterioration in the utility's financial*
35 *targets, particularly the fact that by 2021, the debt-to-equity ratio is projected to be*

1 90:10. Any further escalations in the capital cost for Manitoba Hydro's major new
2 capital projects will cause the financial structure to deteriorate further.

3
4 ...

5
6 *The Board is concerned that, by moving towards a 90:10 debt-to-equity ratio by the*
7 *end of the decade, there will be an insufficient retained earnings reserve to deal with*
8 *droughts and other risks such as infrastructure failure or rising interest rates. The*
9 *Board sees a need to further examine and quantify the other risks that Manitoba*
10 *Hydro faces at the next General Rate Application and determine whether these*
11 *should be subject to separate reserve provisions. The Board will require Manitoba*
12 *Hydro to provide an analysis of risks on a quantitative and probabilistic basis at the*
13 *next General Rate Application.*

14
15 *The Board notes that Manitoba Hydro shares the benefit of the flow-through credit*
16 *rating of the Province, which affords it preferential interest rates on its debt and*
17 *access to funds to meet its major capital spending program. However, as its debt*
18 *grows, there is a potential for Manitoba Hydro's financial condition to affect the*
19 *credit rating of the Province. It is important that Manitoba Hydro remains a*
20 *financially strong and viable organization."*

21
22 Manitoba Hydro has recently commenced a review of its financial targets and KPMG has
23 been selected as the consultant to provide recommendations to Manitoba Hydro on the
24 appropriate financial targets which align with the mandate of the Corporation and the
25 interests of its stakeholders considering its operating and business outlook and associated
26 risks. The review will consider the objectives of maintaining rate stability for customers
27 and Manitoba Hydro's self-supporting status for credit rating proposes. It is expected that
28 this review will be completed in time for the approval of IFF15 by the MHEB in late fall
29 of 2015.

30
31 As part of this review, analysis will also be provided to satisfy PUB Directive 10 from
32 Order 43/13 to review Manitoba Hydro's operating and financial risks in order to assess
33 the adequacy of financial reserves, including, as appropriate, the use of quantitative and
34 probabilistic analysis. It is expected that this information would be available for review
35 by the PUB at the next GRA proceeding.

36

1 Manitoba Hydro has filed extensive information in Appendices 3.5 and 3.6 of the
2 Application with respect to the financial impacts of the key risks of the Corporation, as
3 well as the financial implications of various alternative rate scenarios. Manitoba Hydro is
4 of the view that this information provides adequate support for the PUB to approve
5 Manitoba Hydro's Application for 2015/16 and 2016/17.

6
7 The 3.95% proposed and indicative rate increases are the minimum necessary to manage
8 the significant deterioration in Manitoba Hydro's projected financial results and ratios in
9 the next 10 year period. Should the PUB defer the proposed rate increases, there is
10 greater risk that future rate increases will be significantly higher than 3.95%.

11 **3.4.2 Equity Ratio**

12 Manitoba Hydro's consolidated debt/equity target is to maintain a minimum debt to
13 equity ratio of 75:25 (i.e. 75% debt and 25% equity). The equity ratio measures the
14 portion of assets that have been financed by internally generated funds (equity) rather
15 than debt. Manitoba Hydro's equity is not a cash reserve but is primarily represented by
16 the internally generated funds accumulated since its inception that have been reinvested
17 in the assets of the Corporation.

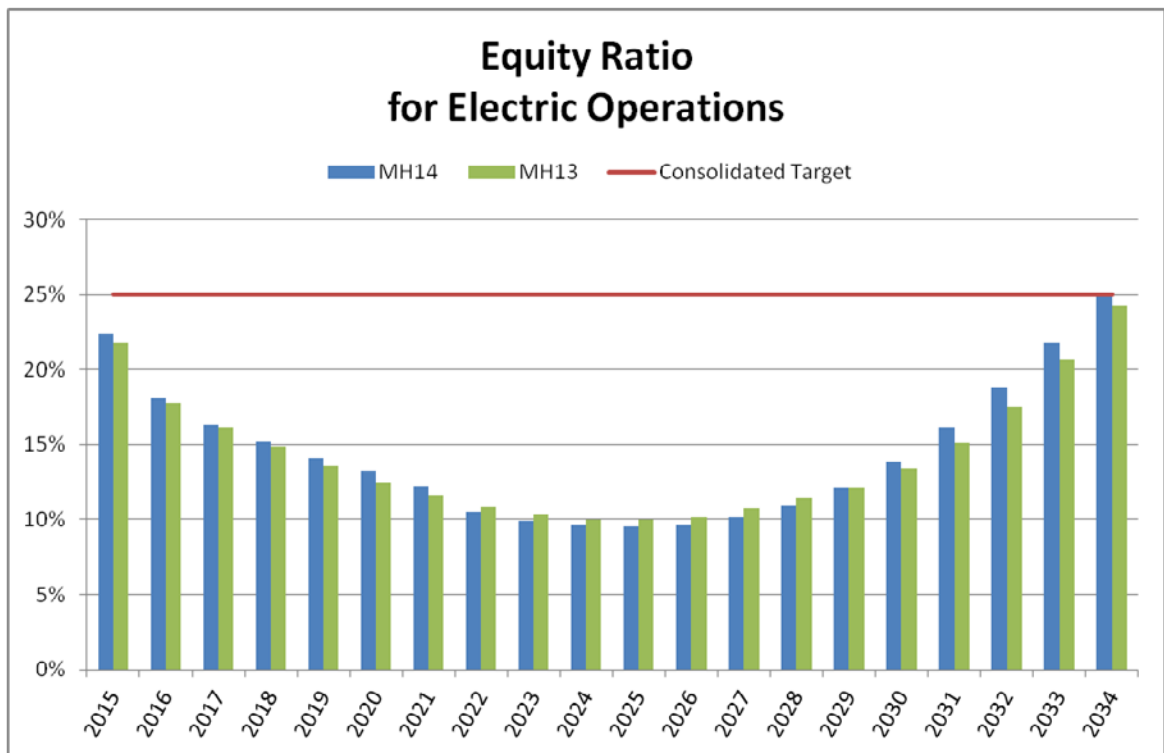
18
19
20 It is beneficial for customers when assets are funded through internally generated funds
21 rather than debt in that Manitoba Hydro must collect the carrying costs on debt through
22 rates. The ability to fund a portion of assets through internally generated funds is also
23 beneficial in that it preserves borrowing capacity in the event of any adverse financial
24 impact. It is very important that Manitoba Hydro achieve an appropriate balance of debt
25 and equity such that the Corporation can continue to invest in its system without driving
26 its debt to unacceptable levels or dramatically impacting customers' rates.

27
28 Should the capital markets perceive Manitoba Hydro's debt levels to be too high, there
29 may be negative implications to the Province's credit ratings, which could result in higher
30 borrowing costs. An appropriate debt/equity target, assists Manitoba Hydro to maintain
31 reasonable levels of debt and equity in proportion to the assets the Corporation has
32 invested in, in order to keep debt and borrowing costs at manageable levels. As a result of
33 the significance of the size of Manitoba Hydro's debt in relation to the Province of
34 Manitoba's debt as a whole, the debt/equity ratio is a key indicator in the review of
35 Manitoba Hydro for the Province's credit rating.

36

1 Figure 3.4 below provides the projected electric operations equity ratio for MH14
2 compared to MH13. Manitoba Hydro's electric operations equity ratio was 23% at March
3 31, 2014. The debt/equity ratio is projected to weaken substantially over the next several
4 years to 10% by 2022/23 (the same level as MH13) mainly due to the significant capital
5 investment in major new generation and transmission and expenditures to renew and
6 replace aging infrastructure. The equity ratio is projected to return to the 25% target by
7 2033/34 (the same year as in MH13) due to the regular and reasonable rate increases that
8 are included in the forecast, as well as export revenues resulting from the Keeyask
9 Generating Station.

10
11 **Figure 3.4 Projected Equity Ratio**



12
13
14 In Manitoba Hydro's judgment, the projected deterioration in the equity ratio in MH14 is
15 at the minimum acceptable financial operating level even with the proposed and
16 indicative rate increases. Any further deterioration in the equity ratio significantly
17 increases the risk of large rate increases to customers in the longer term and any
18 reduction to the rate increases proposed in this Application only intensifies this risk to
19 customers. As an example, the impact of the reoccurrence of the historic 5-year drought
20 would result in significant further deterioration in the equity ratio from MH14 and
21 essentially deplete Manitoba Hydro's financial reserves. In this circumstance, there

1 would not be sufficient reserves to mitigate the potential financial impacts of the
2 considerable array of the risks the Corporation faces in fulfilling its mandate.

3
4 **3.4.3 Interest Coverage Ratio**

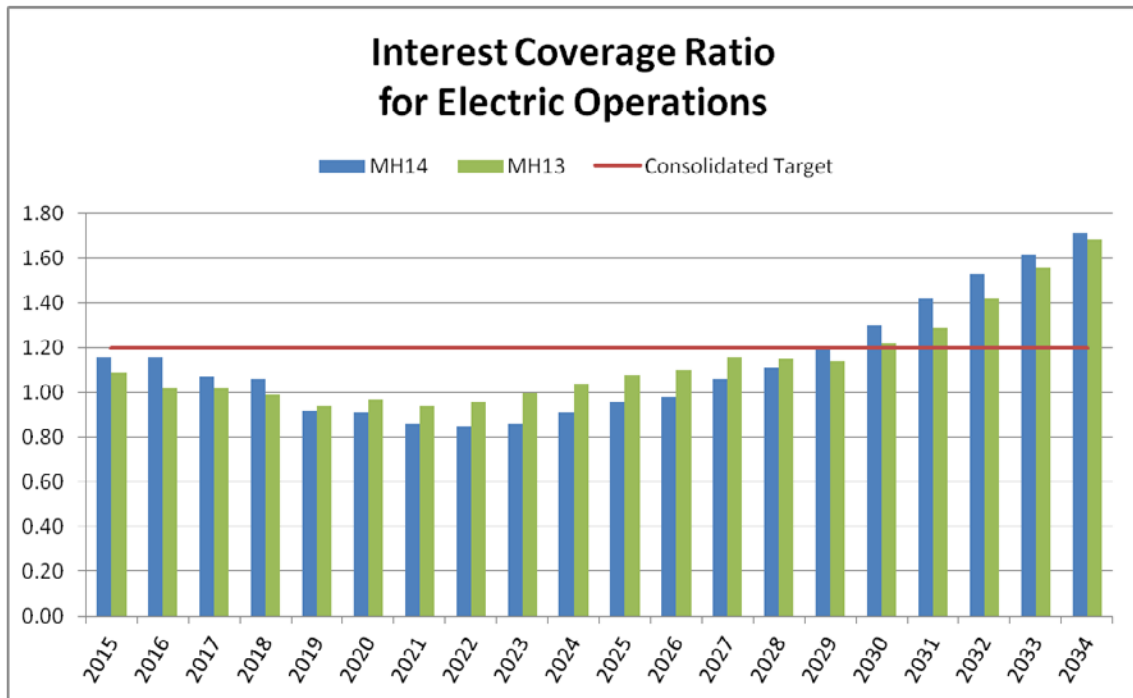
5 Manitoba Hydro's consolidated target is to maintain a minimum annual gross interest
6 coverage ratio of greater than 1.20. The interest coverage ratio provides an indication of
7 the ability of the Corporation to meet interest payment obligations with the net income
8 generated by the Corporation. Annual interest coverage at or greater than 1.20 ensures
9 that there is a sufficient margin of earnings in excess of that which is required to cover
10 interest payments to bondholders.

11
12 Manitoba Hydro's interest coverage ratio is also forecast to be well below target for
13 several years of the forecast. In eight years of the forecast, Manitoba Hydro's interest
14 coverage ratio is below 1.0, which indicates that the utility would experience elevated
15 operational liquidity risk and may have difficulty generating sufficient revenues and cash
16 flow from operations to pay its interest obligations.

17
18 Figure 3.5 below provides the projected electric operations interest coverage ratio for
19 MH14 compared to MH13. Manitoba Hydro's electric operations interest coverage ratio
20 was 1.25 at March 31, 2014. Lower net earnings and higher finance expenses associated
21 with the higher capital costs of Bipole III, DSM, Keeyask and aging infrastructure
22 renewal and replacement results in projected interest coverage ratios lower than target
23 for a period of fourteen years, and below 1.00 for eight of those years, before returning to
24 target in 2028/29.

25

1 **Figure 3.5 Projected Interest Coverage Ratio**



2
3

4.4.4 Capital Coverage Ratio

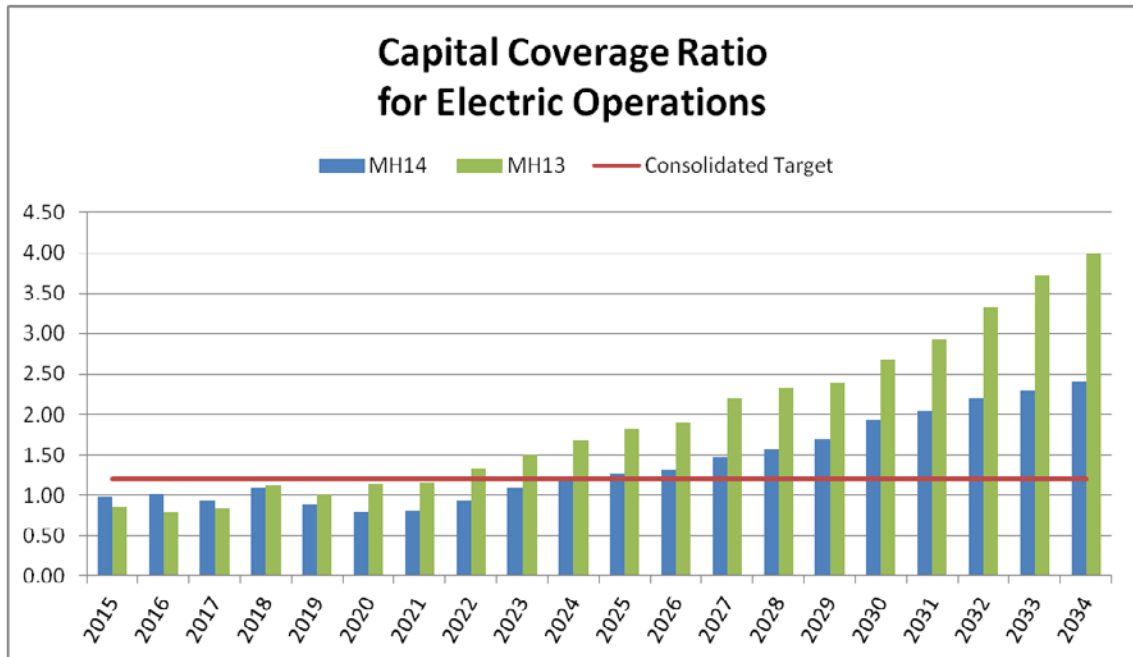
5 Manitoba Hydro's consolidated target is to maintain a capital coverage ratio of greater
6 than 1.20. The capital coverage ratio measures the ability of current period internally
7 generated funds to finance sustaining capital expenditures (excluding major new
8 generation and transmission capital expenditures). A capital coverage ratio of greater than
9 1.20 provides sufficient cash flow from operations to fund sustaining capital expenditures
10 and further reduces the need for debt financing.

11
12 Similar to the interest coverage ratio, a lower capital coverage ratio indicates that the
13 utility has less revenues or more operating or finance expenses resulting in less cash flow
14 from operations to fund sustaining capital expenditures. A capital coverage ratio of less
15 than 1.0 indicates that the utility is having difficulty generating sufficient revenues
16 required to fund its sustaining capital expenditures and must borrow more debt in order
17 maintain the same level of expenditures and customer service. The capital coverage ratio
18 is a measure that assists in keeping Manitoba Hydro's debt and finance expense at
19 manageable levels.

20
21 Figure 3.6 below provides the projected electric operations capital coverage ratio for
22 MH14 compared to MH13. Manitoba Hydro's electric operations capital coverage ratio

1 was 1.39 at March 31, 2014. Capital coverage is projected to be below target for nine
2 years of the forecast, and below 1.00 for six of those nine years, due to the reduction in
3 net income and increasing capital requirements to replace aging infrastructure. The
4 capital coverage ratio is projected to return to target by 2023/24 and then projected cash
5 flows are sufficient to enable this target to be met in the remaining years of the forecast.
6

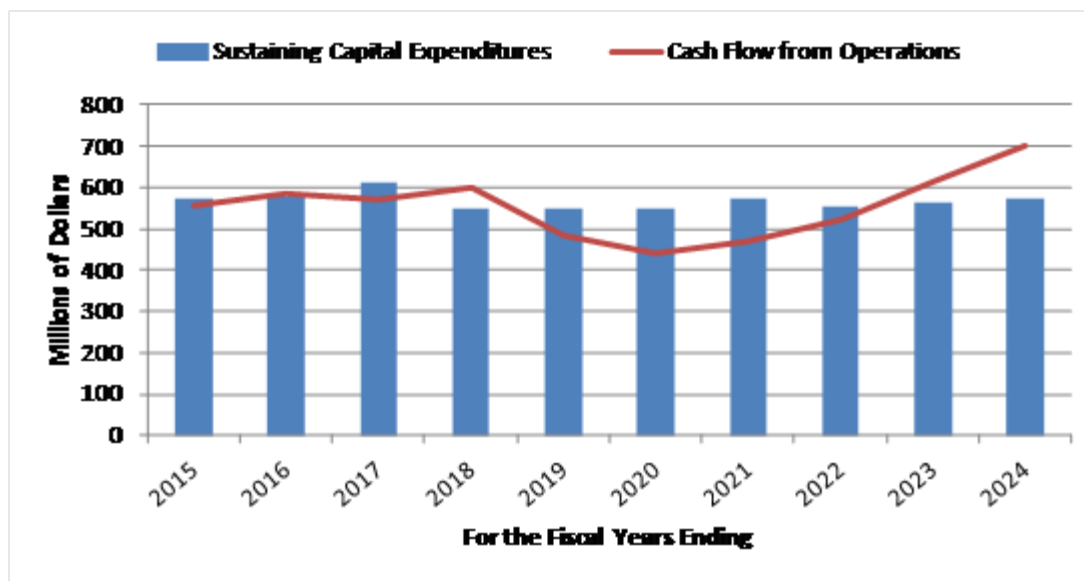
7 **Figure 3.6 Projected Capital Coverage Ratio**



8
9
10 Figure 3.7 below shows the relationship between sustaining capital expenditures and cash
11 flow from operations for MH14. Although revenues (Manitoba and extraprovincial) are
12 increasing gradually over MH14, cash flow from operations is relatively flat over the first
13 four years and then declines for a short period to 2019/20.

14
15 Until such time as there are sufficient internally generated funds in 2022/23, there is a
16 cumulative sustaining capital expenditure funding deficit of \$300 million which results in
17 incremental borrowing for Manitoba Hydro. Following the in-service of the Keeyask
18 Generating Station, revenues are projected to be sufficient to generate a surplus of cash
19 flow from operations in excess of sustaining capital expenditures. In the interim, until the
20 Keeyask Generating Station is generating revenue, any further reduction in revenues or
21 increases in capital expenditures will result in further capital coverage ratio deterioration
22 which increases the risk of significant rate increases to customers in the future.
23

1 **Figure 3.7 Sustaining Capital Expenditures and Cash Flow from Operations**



2
3 **3.5 DEBT MANAGEMENT STRATEGY**

4 The Debt Management Strategy document (see Appendix 3.7) provides information on
5 the historical growth of the Corporation's investment in fixed assets and the
6 corresponding increase in Manitoba Hydro's long term debt. The document also
7 summarizes the statutes that govern the Corporation's financing programs, and outlines
8 the debt management strategies that will address the Corporation's financing
9 requirements for the 2014/15, 2015/16 and 2016/17 fiscal years.

10 Manitoba Hydro's fundamental debt management objective is to provide stable, low cost
11 funding to meet the financial obligations and liquidity needs of the Corporation.

12 The low interest rate environment over the past few years has provided the opportunity
13 for Manitoba Hydro to secure stable, low cost funding. Since 2006/07, the debt
14 portfolio's net weighted average interest rate has decreased by nearly 2.0%. To enhance
15 the debt portfolio stability, the weighted average term to maturity of the Corporation's
16 debt portfolio has increased by over three years.

17 In order to mitigate refinancing risk, to maintain financing flexibility during the
18 upcoming decade, and in keeping with the concept of matching the Corporation's long-
19 lived assets with long term debt, Manitoba Hydro will continue to favour long term fixed
20 rate financings with maturities of 10 years and longer.

3.6 CREDIT RATING AGENCY REPORTS

Manitoba Hydro uses debt advanced and guaranteed by the Province of Manitoba to finance its investment in assets. Manitoba Hydro's long and short term credit ratings are a flow-through of the Province of Manitoba's credit ratings (as highlighted in green in Figure 3.8 below):

Figure 3.8: Province of Manitoba Credit Ratings

S&P		Moody's		DBRS		
Long Term	Short Term	Long Term	Short Term	Long Term	Short Term	
AAA	A-1+	Aaa	P-1	AAA	R-1 high	
AA+		Aa1		AA high		
AA		Aa2		AA	R-1 middle	
AA-		Aa3		AA low		
A+	A-1	A1	P-1/ P-2	A high	R-1 low	
A		A2		A		
A-	A-1/ A-2	A3		P-2	A low	R-2 high
BBB+	A-2	Baa1		P-2/ P-3	BBB high	R-2 middle
BBB	A-2/ A-3	Baa2	P-3	BBB	R-2 low/ R-3	
BBB-	A-3	Baa3		BBB low		

The Province of Manitoba has a high credit rating as can be seen in the following chart that shows the long term credit ratings for each of the Canadian provinces. This high credit rating benefits Manitoba Hydro's customers by reducing the cost of borrowing that the Corporation must recover in its rates.

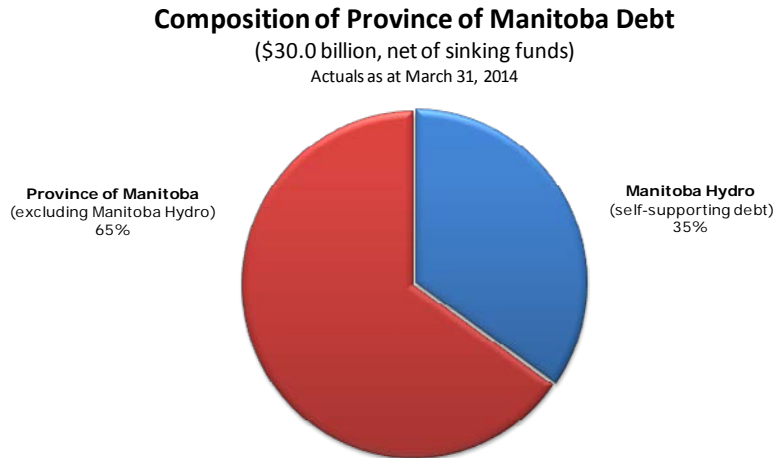
Figure 3.9: Provincial Long Term Credit Ratings Comparison

Province	Standard & Poors	DBRS	Moody's Investors Service
British Columbia	AAA	AA (high)	Aaa
Saskatchewan	AAA	AA	Aaa
Alberta	AAA	AAA	Aaa
Manitoba	AA	A (high)	Aa1
Ontario	AA-	AA (low)	Aa2
Nova Scotia	A+	A (high)	Aa2
Newfoundland & Labrador	A+	A	Aa2
Québec	A+	A (high)	Aa2
New Brunswick	A+	A (high)	Aa2
Prince Edward Island	A	A (low)	Aa2

Rating reports are issued to individual provinces and not necessarily at the same time.

1 As demonstrated in Figure 3.10, debt advances to Manitoba Hydro form a significant
2 portion of the total provincial debt and the Corporation's financial performance is
3 therefore a contributing factor toward the financial strength and stability of the Province's
4 credit rating.

5
6 **Figure 3.10 Composition of Province of Manitoba Debt**



7
8
9 The credit rating agencies view Manitoba Hydro to be financially self-supporting in that
10 the Corporation is able to meet its financial obligations based on its own revenues
11 without being supported by the tax-base of the Province. As noted by Moody's Investors
12 Service ("Moody's") in a credit analysis on the Province of Manitoba (September 5,
13 2012):

14
15 "Roughly one third of the province's total direct and indirect debt is
16 attributed to Manitoba Hydro (issued and on-lent by the province) and is
17 considered to be self-supporting. This Crown Corporation's ability to meet
18 its own financial obligations, without recourse to provincial subsidies is a
19 positive credit attribute for the province."

20
21 Credit rating agencies view Manitoba Hydro's current low rates and reasonable
22 regulatory framework as positive ratings considerations. According to Moody's (reports
23 dated October 17, 2014 and November 6, 2014):

24
25 "The province issues debt on behalf of its wholly-owned utility company
26 Manitoba Hydro, which we view as a self-supporting entity and therefore,

1 exclude the related net debt from the Province of Manitoba's debt metrics.
2 ... The anticipated increase in debt at Manitoba Hydro could increase the
3 contingent liability for the province of Manitoba in the next few years. ...
4 We will monitor the increase in Manitoba Hydro's debt ratios and the
5 progress of construction of these projects. ... We note positively, that
6 Manitoba Hydro has flexibility to increase utility rates given fairly low
7 rates compared to other provinces and that it has already negotiated future
8 long-term export contracts with customers in the US."
9

10 "Manitoba Hydro operates in a stable regulatory framework with steady
11 yearly rate increases. It forecasts annual rate increases of 3.95% until
12 FY2033 to contribute to replacing aging generation, transmission and
13 distribution facilities. The rates are set on a cost-of-service basis. The
14 MPUB independently oversees the rate setting process and has a
15 supportive environment for cost recovery. Residents of Manitoba continue
16 to pay rates that are among the lowest in North America. Revenues from
17 exports to the US and other Canadian provinces accounts for over 20% of
18 electric revenue, alleviating pressure of rate hikes and contributing to the
19 current low rates in the Province."
20

21 Attached for information as Appendix 3.8, are the following credit reports that have
22 recently been issued by DBRS and Moody's for Manitoba Hydro and the Province of
23 Manitoba:

- | | | | |
|----|-----------|----------------------|------------------|
| 24 | • DBRS | Province of Manitoba | October 17, 2014 |
| 25 | • DBRS | Manitoba Hydro | October 23, 2014 |
| 26 | • Moody's | Province of Manitoba | October 17, 2014 |
| 27 | • Moody's | Manitoba Hydro | November 6, 2014 |

28
29 Manitoba Hydro is awaiting permission from Standard & Poor's to provide copies of the
30 most current credit rating reports.

31
32 While Moody's reaffirmed the Province of Manitoba's credit ratings, they revised the
33 outlook on the Province of Manitoba's Aa1 long term debt ratings from stable to negative.
34 Moody's P-1 short term rating on the Manitoba Hydro-Electric Board's commercial paper
35 program was not affected. Credit ratings and outlooks from S&P and DBRS remained
36 unchanged.

1 It is important that credit rating agencies continue to view Manitoba Hydro's debt as self-
2 supporting and that weakened financial ratios as a result of major capital investments and
3 reinvestments do not negatively impact the credit rating of the Province.

4 The proposed rate increases are necessary to continue to demonstrate to the credit rating
5 agencies that the regulatory framework in Manitoba is supportive of Manitoba Hydro's
6 self-supporting financial status.